



# **Governing for Enterprise Security: An Implementation Guide**

**Security Management  
Conference  
November 7, 2007**

**Julia H. Allen**



# Organizational Affiliation

---

Carnegie Mellon University: a private research university in Pittsburgh, PA

Software Engineering Institute: a U.S. federally funded research and development center dedicated to improving the practice of software engineering

CERT Program: transition practices that enable informed trust and confidence in using information technology, to help foster a securely connected world

# Governing for Enterprise Security (GES) Implementation Guide

Jody R. Westby, CEO, Global Cyber Risk LLC  
Adjunct Distinguished Fellow, Carnegie Mellon CyLab

Julia H. Allen  
Carnegie Mellon University, Software Engineering Institute, CERT®

**August 2007**  
**TECHNICAL NOTE**  
CMU/SEI-2007-TN-020

**CERT Program**  
Unlimited distribution subject to the copyright.



**Carnegie Mellon**

# Why We Wrote This Implementation Guide

---

Increasing risk exposure & regulatory pressure

Growing market demand for senior executive and board attention

Need for implementable guidance

To define:

- A framework that engages the entire enterprise
- Clear roles, responsibilities & accountabilities
- Actionable steps and outcomes

<http://www.cert.org/governance>

# Deloitte 2007 Global Security Survey

---

169 financial institutions responding

81% have implemented a formal information security governance framework

- Most of the remaining 19% are in the process

Deloitte 2007 Global Security Survey: The Shifting Security Paradigm. Deloitte, September 2007.

[http://www.deloitte.com/dtt/cda/doc/content/dtt\\_gfsi\\_GlobalSecuritySurvey\\_20070901\(1\).pdf](http://www.deloitte.com/dtt/cda/doc/content/dtt_gfsi_GlobalSecuritySurvey_20070901(1).pdf)

# Director of Information Security Governance

---

Strategic alignment of information security with business strategy

Implement processes to identify, analyze risk; reduce impact to acceptable levels

Measure, monitor, report metrics & security evaluations to senior management

Responsible for business continuity planning, disaster recovery collaboration

American Imaging Management job posting

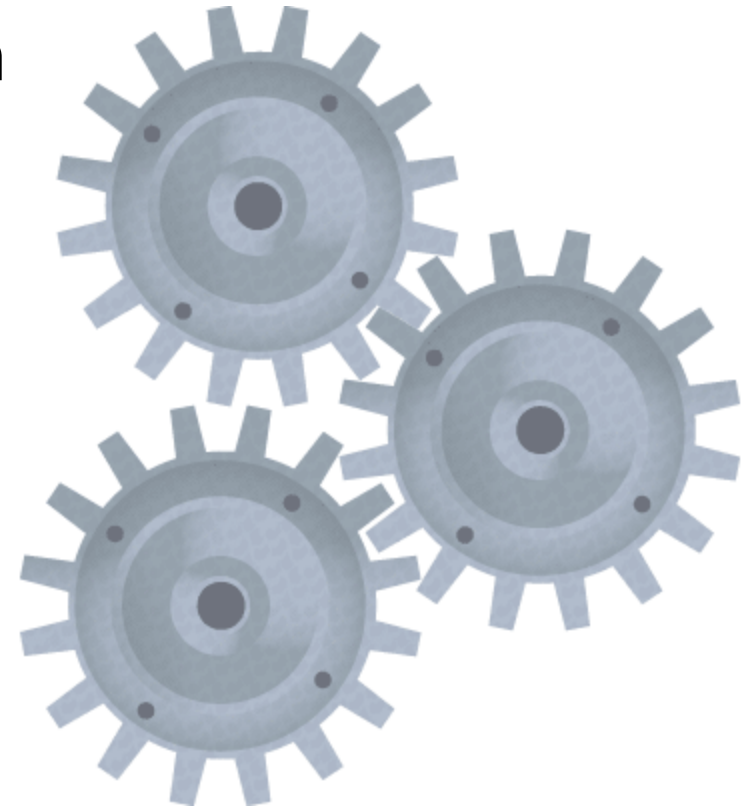


# Governance Defined

---

## Board and executive management responsibilities

- Provide strategic direction
- Ensure objectives are achieved
- Ascertain that risks are managed appropriately
- Verify that resources are used responsibly



International Federation of Accountants. *Enterprise Governance: Getting the Balance Right*, 2004. <http://www.ifac.org/Members/Downloads/EnterpriseGovernance.pdf>

# Enterprise Governance Actions

---

Manage organizational risks & align with strategy

Protect critical assets

Make effective use of & preserve resources

Meet compliance requirements

Set culture & managerial tone for expected conduct

Determine strategic direction with goals & policy

Assure decisions are implemented through effective controls, metrics, enforcement, reviews & audits

Make governance systemic

Business Roundtable, Principles of Corporate Governance, 2005.



# Governing for Enterprise Security

---

Directing and controlling an organization to establish and sustain a culture of security in the organization's conduct (beliefs, behaviors, capabilities, and actions)

*Governing for enterprise security means viewing adequate security as a non-negotiable requirement of being in business.*

Allen, Julia. *Governing for Enterprise Security* (CMU/SEI-TN-023), June 2005.  
<http://www.cert.org/governance>.

# Information Security Governance

---

. . . the process of establishing and maintaining a *framework* and supporting *management structure and processes* to provide assurance that information security strategies

- are aligned with and support business objectives
- are consistent with applicable laws and regulations through adherence to policies and internal controls
- provide assignment of responsibility

all in an effort to manage risk.

Bowen, Pauline, et al. *Information Security Handbook: A Guide for Managers* (NIST Special Publication 800-100), October 2006. <http://csrc.nist.gov/publications/nistpubs/index.html>.

# Characteristics of Effective Security Governance

---

Managed as an enterprise issue

- Horizontally, vertically, cross-functionally

Leaders are accountable

- Visible, own their risks, conduct regular reviews

Viewed as business requirement

- Aligns with objectives, policy, compliance actions

Risk-based

- Compliance, operational, reputational, financial
- Tolerances established and reviewed

Roles & responsibilities defined

- Clear segregation of duties

# Characteristics of Effective Security Governance (cont.)

---

Addressed & enforced in policy

Adequate resources committed

- Includes authority to act, time to maintain competence

Staff aware & trained

- Awareness, motivation, compliance expected

Addressed throughout system development life cycle

- Acquisition -> retirement

Planned, managed, & measured

- Part of strategic, capital, operational planning & review cycles

Reviewed & audited by board committees

- Desired state examined, sustained

# Effective vs. Ineffective Governance

On the board's agenda; risk/audit committees actively engaged



Not on the board's radar screen; may get involved after a major incident

Security actions based on a comprehensive risk assessment, established risk tolerances.



Security actions ad hoc

Security managed by a cross-organizational team



Security viewed as a tactical IT concern; business leaders uninvolved

Digital assets inventoried, categorized with assigned owners



No inventory, no assigned ownership, no assessed risk

Security policy actively monitored, enforced; leaders held accountable



Security policy mostly boilerplate; on the shelf

Security program regularly reviewed, audited; subject to continuous improvement



No comprehensive program in place; leaders react when an incident occurs

# Challenges & Barriers to Tackle

---

## Ubiquitous access & distributed information

- Supply chains, customers, partners

## Enterprise-wide nature of security

- Connection to business mission; distributed roles

## Lack of a game plan

- What to do, in what order, how much to invest

## Organizational structure & segregation of duties

- Stovepipes, turf issues, conflicts of interest

## Complex global legal requirements & risks



# Challenges & Barriers to Tackle (cont.)

---

Assessing security risks & magnitude of harm

- Based on business objectives

Costs & benefits not easily quantifiable

- How much is enough?

Effects of security are often intangible

- Valuing trust, reputation, marketplace confidence

Inconsistent deployment of best practices & measures

Difficult to create & sustain a culture of security

- Leadership & enterprise attention span

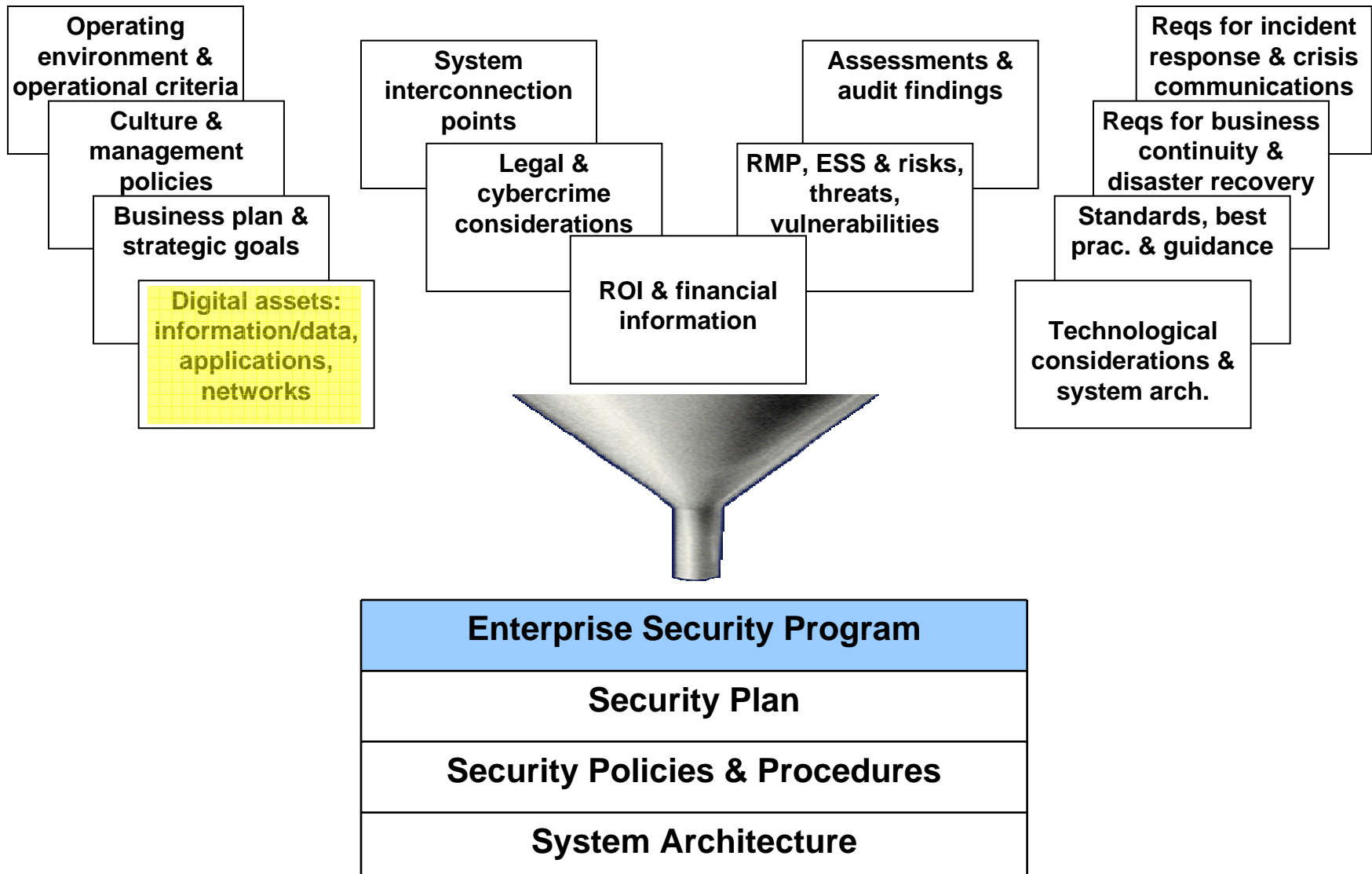
# Enterprise Security Program (ESP)

---

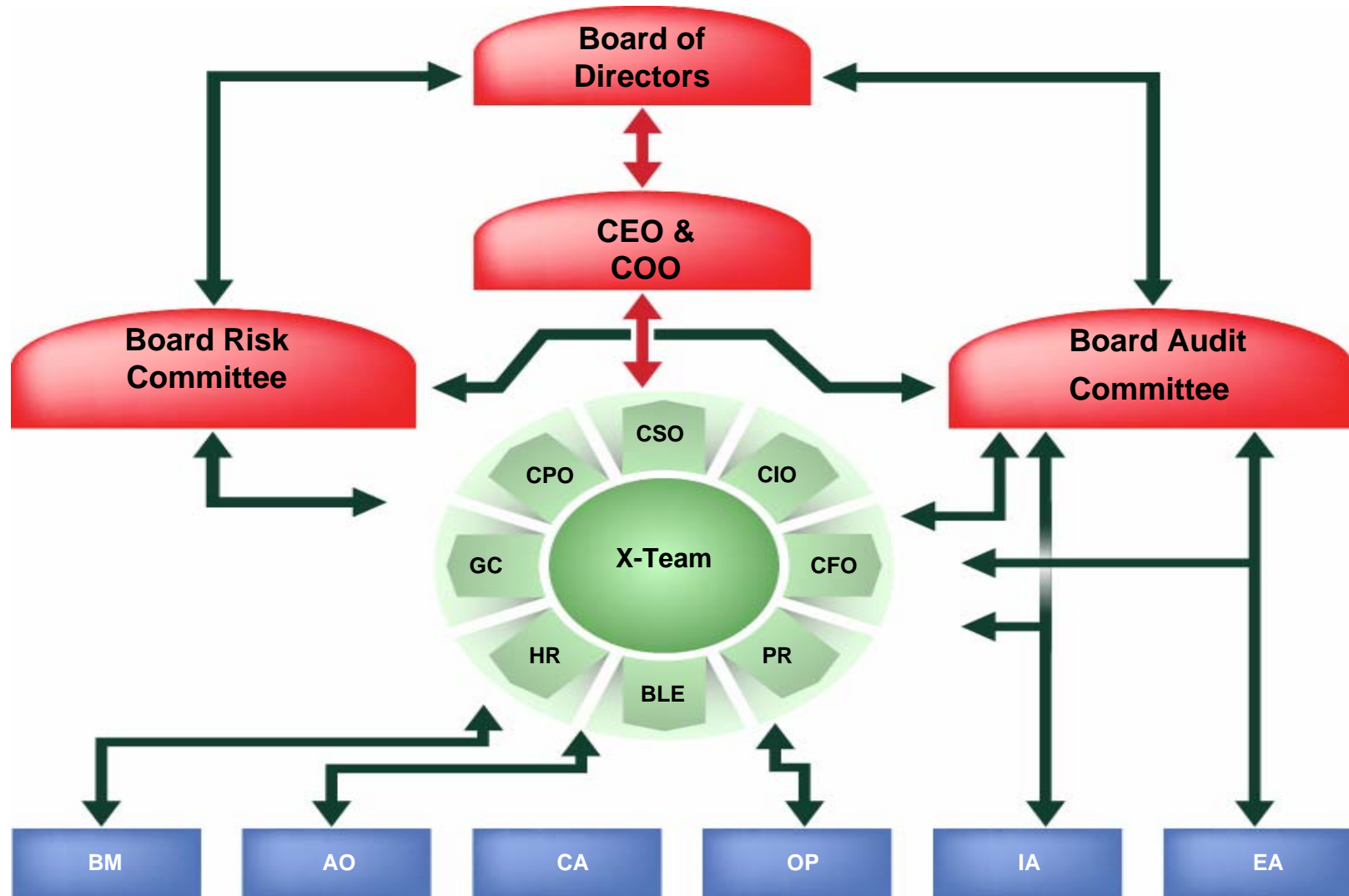




# Enterprise Security Program Inputs



# Governance Structure



# ESP Governance Roles

---

CEO	Chief executive officer
COO	Chief operating officer
CRO	Chief risk officer
C(I)SO	Chief (information) security officer
CIO	Chief information officer
CFO	Chief financial officer
CPO	Chief privacy officer
GC	General counsel
BLE	Business line executives
HR	VP, human resources
PR	VP, public relations

# Board Risk Committee

---

## Mission

- Protect shareholder/stakeholder investment
- Protect assets, people, processes, products, reputation from risk

## Objectives

- Establish ESP governance structure; allocate responsibilities; oversee ESP
- Set cultural and managerial tone
- Determine risk thresholds/tolerances

# Cross-Organizational Team (X-team)

---

## Mission

- Develop and coordinate the ESP
- Coordinate and respond to security risks and incidents

## Objectives

- Ensure security risks are addressed
- Ensure that the ESP is integrated with day-to-day business
- Manage the security of digital assets IAW plans and strategies



# GES Implementation Guide Framework

---

## Ordered Categories and Activities

- Governance
- Integration & Operations
- Implementation & Evaluation
- Capital Planning & Reviews/Audits

## Color Coded Roles

- **Red**: Governance activity; BRC responsibility
- **Green**: X-team responsibility
- **Blue**: Other personnel
- **Purple**: Lead role

# Table 2 - ESP Categories, Activities, Responsibilities/Roles, and Artifacts

ENTERPRISE SECURITY PROGRAM*			
CATEGORY	ACTIVITY SEQUENCE	RESP/ROLES	ARTIFACTS
Governance	<ul style="list-style-type: none"> <li>• <u>Establish Governance Structure</u></li> <li>• <u>Assign Roles and Responsibilities, indicating Lines of Reporting</u></li> <li>• <u>Develop Top-Level Policies</u></li> </ul> <p>↓</p>	BRC	<ul style="list-style-type: none"> <li>• BRC Mission, Goals, Objectives, &amp; Composition</li> <li>• X-Team Mission, Goals &amp; Objectives, &amp; Members</li> <li>• Organizational Chart</li> <li>• Roles &amp; Responsibilities for ESP</li> <li>• Top-level Policies</li> </ul>
	<ul style="list-style-type: none"> <li>• <u>Inventory Digital Assets</u></li> <li>• <u>Develop &amp; Update System Descriptions</u></li> <li>• <u>Establish &amp; Update Ownership and Custody of Assets</u></li> <li>• <u>Designate Security Responsibilities &amp; Segregation of Duties</u></li> </ul> <p>↓</p>	<p>CSO, BLE, CIO, BM, AO</p> <p>BLE, CSO, CIO, BM, AO</p> <p>CSO, BLE, CIO, BM, AO</p> <p>BRC, CSO</p>	<ul style="list-style-type: none"> <li>• Inventory of Assets &amp; Systems<sup>22</sup></li> <li>• System Descriptions</li> <li>• Ownership &amp; Custody Determined by BLE and Entered on Inventory by CSO</li> <li>• Detailed Security Responsibilities</li> </ul>

ENTERPRISE SECURITY PROGRAM*			
CATEGORY	ACTIVITY SEQUENCE	RESP/ROLES	ARTIFACTS
Governance (cont'd)	<ul style="list-style-type: none"> <li>• <u>Determine &amp; Update Compliance Requirements</u></li> <li>• <u>Map Assets to Table of Authorities</u></li> <li>• <u>Map and Analyze Data Flows</u></li> <li>• <u>Map Cybercrime and Security Breach Notification Laws and Cross-Border Cooperation With Law Enforcement to Data Flows</u></li> <li>• <u>Conduct Privacy Impact Assessments and Privacy Audits</u></li> </ul> <p>↓</p>	<p>GC, CPO, CSO, BLE</p> <p>GC, CPO, CSO, BLE</p> <p>CPO, CSO, BM, AO</p> <p>GC, CSO, CPO, BLE</p> <p>CPO, GC, CSO</p>	<ul style="list-style-type: none"> <li>• Table of Authorities</li> <li>• Mapping of Assets &amp; Authorities</li> <li>• Mapping &amp; Analysis of Data Flows</li> <li>• Mapping of Cybercrime &amp; Notification Laws &amp; Cross-Border Cooperation</li> <li>• Privacy Impact Assessments</li> <li>• Privacy Audit Report</li> </ul>
	<ul style="list-style-type: none"> <li>• <u>Conduct Threat, Vulnerability, and Risk Assessments (including system C&amp;As)</u></li> <li>• <u>Determine Operational Criteria</u></li> <li>• <u>Develop &amp; Update Security Inputs to the Risk Management Plan (RMP)</u></li> <li>• <u>Develop &amp; Update Enterprise Security Strategy (ESS)</u></li> </ul> <p>↓</p>	<p>BRC, CSO, BLE, BM, OP CA</p> <p>BLE, BM</p> <p>BRC, CSO, CPO, CIO, GC</p> <p>BRC, CSO, CPO</p>	<ul style="list-style-type: none"> <li>• System Risk Assessments</li> <li>• Certification Letter</li> <li>• Operational Criteria</li> <li>• Security Inputs to Risk Management Plan</li> <li>• Enterprise Security Strategy</li> </ul>



ENTERPRISE SECURITY PROGRAM*			
CATEGORY	ACTIVITY SEQUENCE	RESP/ROLES	ARTIFACTS
Integration + Operations	<ul style="list-style-type: none"> <li>• <u>Categorize Assets by Levels of Risk &amp; Magnitude of Harm</u></li> <li>• <u>Determine &amp; Update Necessary Controls</u></li> <li>• <u>Determine &amp; Update Key Performance Indicators &amp; Metrics</u></li> </ul> <p>↓</p>	<p>BRC, CSO, BLE, CPO, GC, BM</p> <p>BRC, CSO, CPO, BLE, GC, BM</p> <p>BRC, CSO, BLE, CIO, BM, OP</p>	<ul style="list-style-type: none"> <li>• Categorization of Assets</li> <li>• Assignment of Controls (by system)</li> <li>• Key Performance Indicators &amp; Metrics</li> </ul>
	<ul style="list-style-type: none"> <li>• Identify &amp; Update Best Practices &amp; Standards</li> </ul>	CSO, CIO, CPO	<ul style="list-style-type: none"> <li>• Listing of Approved Best Practices &amp; Standards (BP&amp;S)</li> <li>• Report on Implementation of BP&amp;S</li> <li>• Mapping of BP&amp;S to Controls &amp; Metrics</li> </ul>
	<ul style="list-style-type: none"> <li>• Determine Asset-Specific Security Configuration Settings</li> </ul> <p>↓</p>	CSO	<ul style="list-style-type: none"> <li>• Asset Security Configuration Settings</li> </ul>
	<ul style="list-style-type: none"> <li>• <u>Develop, Update, &amp; Test Incident Response Plan</u></li> <li>• <u>Develop, Update &amp; Test Crisis Communications Plan</u></li> </ul> <p>↓</p>	<p>BRC, CSO, BLE, CIO, GC, PR</p> <p>BRC, CSO</p> <p>CSO</p> <p>BRC, PR, CSO, CIO, BLE</p> <p>BRC, PR, CSO, CIO, BLE</p> <p>PR, CSO, CIO</p>	<ul style="list-style-type: none"> <li>• Incident Response Plan</li> <li>• Incident Response Plan Test Report</li> <li>• Incident Response Reports</li> <li>• Crisis Communications Plan</li> <li>• Crisis Communications Plan Test Report</li> <li>• Crisis Communication Reports</li> </ul>

ENTERPRISE SECURITY PROGRAM*			
CATEGORY	ACTIVITY SEQUENCE	RESP/ROLES	ARTIFACTS
Integration + Operations (cont'd)	<ul style="list-style-type: none"> <li>• <u>Develop, Update, &amp; Test Business Continuity &amp; Disaster Recovery Plan</u></li> </ul>	BRC, CSO, CIO, BLE, BM, OP BRC, CSO, CIO, BLE	<ul style="list-style-type: none"> <li>• Business Continuity &amp; Disaster Recovery Plan</li> <li>• Business Continuity &amp; Disaster Recovery Plan Test Report</li> </ul>
	<ul style="list-style-type: none"> <li>• <u>Develop, Update &amp; Verify 3<sup>rd</sup> Party &amp; Vendor Requirements</u></li> </ul>	BRC, CSO, CIO, BLE BRC, CSO	<ul style="list-style-type: none"> <li>• 3<sup>rd</sup> Party &amp; Vendor Requirements for BC/DR, IR, CC</li> <li>• 3<sup>rd</sup> Party &amp; Vendor Requirements Verification Report</li> </ul>
	↓		
	<ul style="list-style-type: none"> <li>• Develop &amp; Update Change Management Plans</li> </ul>	CSO, CIO	<ul style="list-style-type: none"> <li>• Change Management Plan</li> <li>• Change Management Logs</li> </ul>
	↓		
	<ul style="list-style-type: none"> <li>• <u>Develop &amp; Update Enterprise Security Plan</u></li> <li>• <u>BRC Approval of Enterprise Security Plan</u></li> </ul>	BRC, CSO CSO BRC	<ul style="list-style-type: none"> <li>• Enterprise Security Plan</li> <li>• ESP Update Report</li> <li>• BRC Approval of Enterprise Security Plan</li> </ul>
↓			
Implementation + Evaluation	<ul style="list-style-type: none"> <li>• Develop &amp; Update Security Policies &amp; Procedures</li> </ul>	CSO, CPO, BLE, HR, GC, PR, BM, OP, AO	<ul style="list-style-type: none"> <li>• Security Policies &amp; Procedures</li> </ul>
	↓		
	<ul style="list-style-type: none"> <li>• Develop &amp; Update Security System Architecture Plan</li> </ul>	CSO, CIO	<ul style="list-style-type: none"> <li>• Security System Architecture Plan</li> </ul>
	↓		
	<ul style="list-style-type: none"> <li>• <u>Develop &amp; Update ESP Implementation &amp; Training Plans</u></li> </ul>	BRC, CSO, CPO, HR, BLE, PR, CIO, GC, BM, AO, OP	<ul style="list-style-type: none"> <li>• Implementation Plan &amp; Results</li> </ul>
	<ul style="list-style-type: none"> <li>• Implement &amp; Train</li> </ul>	CSO, BLE, BM, OP BRC, CSO, BLE CSO, HR	<ul style="list-style-type: none"> <li>• Training Modules</li> <li>• Training Plan &amp; Schedule</li> <li>• Record of Training</li> </ul>

ENTERPRISE SECURITY PROGRAM*			
CATEGORY	ACTIVITY SEQUENCE	RESP/ROLES	ARTIFACTS
Implementation + Evaluation (cont'd)	<ul style="list-style-type: none"> <li>Monitor &amp; Enforce Policies &amp; Procedures</li> </ul> ↓	CSO, GC, HR, CPO, BLE, BM	<ul style="list-style-type: none"> <li>Monitoring &amp; Enforcement Reports</li> </ul>
	<ul style="list-style-type: none"> <li>Test &amp; Evaluate System Controls, Policies, &amp; Procedures (can include C&amp;A)</li> </ul> ↓	CSO, BLE, BM, CA	<ul style="list-style-type: none"> <li>Testing &amp; Evaluation Report of Controls, Metrics, Policies &amp; Procedures</li> </ul>
	<ul style="list-style-type: none"> <li>Identify System Weaknesses &amp; Execute Corrective Action Process (POAM)</li> </ul> ↓	CSO, CA, BLE, BM	<ul style="list-style-type: none"> <li>System POAMs</li> </ul>
	<ul style="list-style-type: none"> <li>Issue Authority (or Interim Authority) to Operate</li> </ul> ↓	BLE	<ul style="list-style-type: none"> <li>Accreditation Decision Letter</li> </ul>
	<ul style="list-style-type: none"> <li><u>Determine Security Business Case, ROI, &amp; Funding</u></li> </ul> ↓	BRC, CSO, CFO	<ul style="list-style-type: none"> <li>ESP Security Investment Requirements &amp; ROI Analysis</li> </ul>
	<ul style="list-style-type: none"> <li><u>Conduct Formal Review of ESP</u></li> </ul>	BRC	<ul style="list-style-type: none"> <li>Board Approved Budget</li> </ul>
Capital Planning + Reviews/ Audits	<ul style="list-style-type: none"> <li><u>Conduct Formal Review of ESP</u></li> </ul>	BRC, CSO, X-Team	<ul style="list-style-type: none"> <li>Annual ESP Report (by CSO)</li> </ul>
	<ul style="list-style-type: none"> <li><u>Conduct Formal Audit of ESP</u></li> </ul> ↓	BAC, IA, EA, X-Team	<ul style="list-style-type: none"> <li>Annual ESP Audit Report (by IA &amp; EA)</li> </ul>
	<ul style="list-style-type: none"> <li>Repeat Process at Designated Intervals, Some Activities Ongoing<sup>23</sup></li> </ul>		

# Key Questions the Board Should Ask

---

Have we identified our critical information assets?

Do we conduct periodic risk assessments?

Do our written security plans & policies address these risks?

Have we implemented our security program? Do we monitor it? Do we regularly reassess it?

Have we addressed employee training issues?

Have we addressed third-party information security?

Are we prepared for a security breach?

Do we view security as part of our day-to-day business?

Smedinghoff, Thomas J. "Director Responsibilities for Data Security: Key Questions the Board Should Ask." NACD Directors Monthly, April 2007.

# For More Information

---

## Governing for Enterprise Security

- [www.cert.org/governance](http://www.cert.org/governance)

## CERT Podcast Series: Security for Business Leaders

- [www.cert.org/podcast](http://www.cert.org/podcast)

## ABA Privacy & Computer Crime Committee reports

- International Guide to Combating Cybercrime
- International Guide to Privacy
- International Guide to Cyber Security
- Roadmap to an Enterprise Security Program

# For More Information

---

Julia Allen: [jha@cert.org](mailto:jha@cert.org)

Jody Westby:  
[westby@globalcyberrisk.com](mailto:westby@globalcyberrisk.com)

